NEW YORK STATE

LEGISLATIVE TASK FORCE ON DEMOGRAPHIC RESEARCH AND

REAPPORTIONMENT

PUBLIC HEARING

CONGRESSIONAL AND STATE LEGISLATIVE REDISTRICTING

SUNY Plattsburgh

Krinovitz Recital Hall, 47 Beekman Street Plattsburgh, New York

Wednesday, November 2, 2011

10:13 a.m.

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Demographic Research and Reapportionment, 11-2-2011

TASK FORCE MEMBERS PRESENT:

SENATOR MICHAEL F. NOZZOLIO, Co-Chair

ASSEMBLY MEMBER JOHN J. MCENENY, Co-Chair

SENATOR MARTIN M. DILAN

ASSEMBLY MEMBER ROBERT OAKS

WELQUIS LOPEZ

ROMAN HEDGES

DEBRA LEVINE

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| KEN BLANKENBUSH ASSEMBLY MEMBER 122nd ASSEMBLY DISTRICT | 33 |
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| 2 | (The public hearing commenced at 10:13 |
| 3 | a.m.) |
| 4 | SENATOR MICHAEL F. NOZZOLIO, CO-CHAIR, |
| 5 | NEW YORK STATE LEGISLATIVE TASK FORCE ON |
| 6 | DEMOGRAPHIC RESEARCH AND REAPPORTIONMENT: Ladies |
| 7 | and gentlemen. My name is Mike Nozzolio. I'm a |
| 8 | New York State Senator and I'm the Senate's [off |
| 9 | mic] as a co-chair of the Legislative Task Force |
| 10 | on Demographic Research and Reapportionment. I'm |
| 11 | here, very proudly, with Assemblyman Jack McEneny |
| 12 | and the rest of the LATFOR appointees, and let me |
| 13 | briefly introduce them. |
| 14 | On my right, not usually on my right, |
| 15 | but on my right is good friend Senator Martin |
| 16 | Dilan. On our left is Assemblyman Bob Oaks. And |
| 17 | our two citizen representatives, my right are |
| 18 | Welquis Ray Lopez, who is the Senate citizen |
| 19 | designee and Roman Hedges, who is the Assembly |
| 20 | citizen designee on this task force. |
| 21 | This is our 14th meeting. Meetings like |
| 22 | this one across the state, hearing from elected |
| 23 | officials and those citizens who are interested |
| 24 | in this process. We've heard from all levels of |

Page 5 \square emographic Research and Reapportionment, 11-2-2011 1 2 government, at the village, town and county level. We've had a number of speakers, a total 3 4 closing in now on 400, who have testified during 5 these hearing processes that originally we had scheduled 12 hearings, but at the request of 6 7 Senator Dilan and Assemblyman Oaks, added two additional hearings. One we conducted last week 8 9 in Nassau County, and today, I thank Assemblyman Bob Oaks for suggesting this hearing to be 10 11 conducted, as you all know, in Plattsburgh. 12 That we ask those who testify to focus 13 on the fact that New York will be losing two 14 congressional seats as a result of the formulas 15 driven at the national level, and that we also 16 are, because of the law as it exists, have the 17 fiduciary responsibility, as members of this task 18 force, to draft plans to establish Senate and 19 Assembly seats that are in conjunction with the 20 2010 United States Census. 21 With that, without further ado, I'd like 2.2 to, again, thank my friend and co-chairman of this task force, Assemblyman McEneny for his 23

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leadership throughout the process. Again,

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Page 6 \square emographic Research and Reapportionment, 11-2-2011 1 2 Assemblyman, thank you for the now we're completing as today the first round of our 3 4 hearings. 5 ASSEMBLY MEMBER JOHN J. MCENENY, CO-CHAIR, NEW YORK STATE LEGISLATIVE TASK FORCE ON 6 7 DEMOGRAPHIC RESEARCH AND REAPPORTIONMENT: Thank you, Senator. It's a pleasure to be here and we 8 9 thank the campus here at the college for making this very, very nice space available here. 10 It's 11 easy for people to get to and it's had parking 12 and that helps a great deal. 13 Thank heavens the weather was with us 14 today as we wrap up this, the 14th and last in a 15 series of preliminary hearings, which tend to 16 deal more with a philosophy of communities of 17 interest, keeping municipalities together, not to divide them and that type of thing. 18 19 This will be followed, after actual 20 drawing occurs, this will be followed by another 21 series of perhaps as many as 14 additional public 2.2 hearings, which will deal less in theory and 23 philosophy and more in the actuality of 24 criticizing a draft set of maps which will be

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| 2 | available. And that will be for the Congress, |
| 3 | the State Senate and the State Assembly. |
| 4 | We have tried to make this the most open |
| 5 | and public process that we possibly can. I think |
| 6 | we've exceeded whatever records existed in the |
| 7 | past. We had under 300 people testified at this |
| 8 | time, at the last redistricting, and we're now |
| 9 | over 400. So that's a good increase in people |
| 10 | who have bothered to show up. Papers have been |
| 11 | given by many people. We are still welcoming |
| 12 | maps, plans, comments. |
| 13 | As you get up and speak today, you will |
| 14 | be recorded, you will be televised. And that |
| 15 | will go on the LATFOR, which is the code name for |
| 16 | the Legislative Task Force on Demographic |
| 17 | Research and Reapportionment. It will go on the |
| 18 | website. So whatever you say will be in |
| 19 | cyberspace forever. And we welcome you |
| 20 | communicating with us here, in writing, |
| 21 | electronically, since we're in that age and very |
| 22 | much want to consider every bit of input we get |
| 23 | from the people of the State of New York and |
| 24 | every area. |

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| 2 | With that, Senator, perhaps our other |
| | |
| 3 | members might like to make a comment? |
| 4 | SENATOR NOZZOLIO: Senator Dilan? |
| 5 | SENATOR MARTIN M. DILAN, NEW YORK STATE |
| 6 | LEGISLATIVE TASK FORCE ON DEMOGRAPHIC RESEARCH |
| 7 | AND REAPPORTIONMENT: I would just like to say |
| 8 | good morning and I look forward to your comments |
| 9 | this morning. And thank you for your |
| 10 | hospitality. |
| 11 | SENATOR NOZZOLIO: Assemblyman Oaks? |
| 12 | ASSEMBLY MEMBER ROBERT OAKS, NEW YORK |
| 13 | STATE LEGISLATIVE TASK FORCE ON DEMOGRAPHIC |
| 14 | RESEARCH AND REAPPORTIONMENT: Thank you, |
| 15 | Chairman. And also thank you to the task force |
| 16 | for scheduling this event here today. And thank |
| 17 | you to all of you who came and plan to testify or |
| 18 | just to listen. |
| 19 | The other thing I will say is as we |
| 20 | prepare today, we're at a higher level and I know |
| 21 | those testifying are going to have to be looking |
| 22 | up. We may not always agree with what you say, |
| 23 | but we don't look down on anything that you |
| 24 | provide. So, please speak your mind today as you |
| | |

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| 2 | will, and we look forward to hearing your |
| 3 | testimony. Thank you. |
| | |
| 4 | SENATOR NOZZOLIO: Mr. Hedges? |
| 5 | MR. ROMAN HEDGES, NEW YORK STATE |
| б | LEGISLATIVE TASK FORCE ON DEMOGRAPHIC RESEARCH |
| 7 | AND REAPPORTIONMENT: Just to amplify what has |
| 8 | already been said, in terms of public |
| 9 | participation. I actually went back through the |
| 10 | records, over the course of this past week. We |
| 11 | had just under 300, 297 people testify in the |
| 12 | first round of hearings ten years ago. We've got |
| 13 | 408 who have testified before today begins. |
| 14 | When I say testify, we have had |
| 15 | testimony in both oral form, and in written form. |
| 16 | About 60 of the people who testified, in fact, |
| 17 | just submitted things in writing. All of that, |
| 18 | as well as what people present today and have |
| 19 | presented in other days, will be available on the |
| 20 | website. We will look at it, we will consider |
| 21 | it. When I say available on the website, that's |
| 22 | to say you can look at the video. In addition to |
| 23 | that, on the website we'll actually have a |
| 24 | transcript of what it is that people have said. |

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| 2 | So if you'd like to read it instead of look at |
| | |
| 3 | it, you're welcome to do that as well. |
| 4 | We look forward to today and future days |
| 5 | and hearing from you. Thank you very much. |
| 6 | MR. WELQUIS LOPEZ, NEW YORK STATE |
| 7 | LEGISLATIVE TASK FORCE ON DEMOGRAPHIC RESEARCH |
| 8 | AND REAPPORTIONMENT: I just want to say good |
| 9 | morning and I'm here just to hear your testimony. |
| 10 | At the same time, I love your beautiful town of |
| 11 | Plattsburgh. Thank you. |
| 12 | SENATOR NOZZOLIO: Thank you, Mr. Hedges |
| 13 | and Mr. Lopez. Without further ado, we'll go |
| 14 | through the list that we have and then a number |
| 15 | have asked to also testify. Susan Lerner? Susan |
| 16 | Lerner? |
| 17 | ASSEMBLY MEMBER MCENENY: We will give |
| 18 | Susan credit for having testified at least a half |
| 19 | dozen times. |
| 20 | SENATOR NOZZOLIO: And we had, if the |
| 21 | truth be known, we had a small wager as to |
| 22 | whether or not Susan would make it to |
| 23 | Plattsburgh. She's been at virtually every other |
| 24 | hearing. I know she's here in spirit, if not |
| | |

Page 11 \square emographic Research and Reapportionment, 11-2-2011 1 directly. Ms. Sapp, member of the League of 2 3 Women Voters of Plattsburgh. And I see you're 4 accompanied by your assistant, Ms. Barbara 5 Bartoletti. Barbara, very nice to see you again. MS. BARBARA BARTOLETTI, LEAGUE OF WOMEN 6 7 VOTERS - NEW YORK STATE: Good to see you again, Senator. 8 9 MS. INGEBORG SAPP, LEAGUE OF WOMEN VOTERS - PLATTSBURGH: Good morning, members of 10 11 LATFOR. Welcome to Plattsburgh. My name is Inge 12 Sapp and I'm a proud member of the League of 13 Women Voters. 14 The League is a nonpartisan organization 15 which encourages informed and active involvement 16 in government and influences public policy 17 throughout education and advocacy. We are also members of a statewide 18 19 coalition dedicated to reforming New York's 20 redistricting process, Reshape New York, which consists of 35 organizations, including civic 21 2.2 groups, issue advocacy groups, unions and 23 business organizations. 24 Over the past year, local leagues have

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| 2 | organized community forums educating the public |
| 3 | on the issues surrounding redistricting in over |
| 4 | 35 localities. Partly as a result of this |
| 5 | effort, leagues around the state became active |
| 6 | and influential players in local redistricting |
| 7 | efforts. The League was involved in creating |
| 8 | independent redistricting commissions for county |
| 9 | redistricting efforts in several counties, |
| 10 | including Suffolk, Ulster and Tompkins. |
| 11 | In addition, League members have often |
| 12 | been asked to sit on these newly formed |
| 13 | commissions because of the nonpartisan commitment |
| 14 | of the league. The Suffolk County Redistricting |
| 15 | Commission and associated legislation has become |
| 16 | a model used by others around the state to create |
| 17 | new procedures and independent commissions. |
| 18 | We appreciate the opportunity that |
| 19 | today's hearing provides to comment on the |
| 20 | redistricting process. We believe that New |
| 21 | Yorkers have already spoken loud and clear on the |
| 22 | drawing of district lands. The public wants an |
| 23 | independent commission, not to draw state |
| 24 | legislative and congressional district boundaries |
| | |

Demographic Research and Reapportionment, 11-2-2011 1 2 according to fair and objective criteria, while allowing for public input in the process. An 3 4 independent commission drawing impartial district 5 lands would maintain the legislators' ability to give input on the plan and ultimately pass 6 7 legislation in accordance with the state constitution. 8

9 Voters across all parties believe an independent body should draw the lines. 10 The 11 governor has proposed legislation to form an independent commission. In addition, 61 out of 12 13 62 senators and 123 out of 150 assembly members 14 have either signed on to this legislation or 15 legislation proposed in their respective houses 16 or otherwise publicly supported reforming and 17 redistricting process.

We believe that the redistricting process under the new independent commission should be transparent in all respects, both through multiple public hearings throughout the state and by using technology to have citizens participate at all stages of the process. All data on which the commission relies should be

Page 14 \square emographic Research and Reapportionment, 11-2-2011 1 2 available to the public, both in writing and electronically, including all draft and proposed 3 final maps of districts; criteria used to 4 5 generate each draft and proposed final map of districts; software used to generate each draft 6 7 and final proposed maps of districts and proposed plans. 8 9 In all of its 90 plus years of history, the League sought to a fair and equitable 10 11 representation for the people of our state. We 12 believe that the overriding concern in drawing 13 new districts is to provide all New York 14 residents fair representation in Congress and the 15 Legislature. To do otherwise discourages 16 participation in the political process and 17 increase voter cynicism. A key element of reforming the 18 19 restricting process is limiting the allowable 20 population difference between legislative 21 districts that in the past have created districts 2.2 that vary widely in population size, thereby 23 favoring one region over another. The current 24 redistricting process has also historically

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| 2 | protected incumbents. Competition in our |
| 3 | electoral system, including carving incumbents' |
| | |
| 4 | competitor's homes out of districts and |
| 5 | discourage competition in our electoral system. |
| 6 | In 2010 election, New York State had one |
| 7 | of the lowest rates of voter participation in the |
| 8 | nation, coming in a 47th among the states. |
| 9 | That's not acceptable. This is no surprise. Why |
| 10 | should people vote if they face no real choice in |
| 11 | candidate? |
| 12 | The League believes it is imperative |
| 13 | that an independent redistricting process be |
| 14 | adopted so that people, not partisan interests |
| 15 | are protected. Ignoring the public will and |
| 16 | continuing with LATFOR proceedings, the only |
| 17 | legally mandated process at this time, will end |
| 18 | in Governor Cuomo's redrawing the very lines it |
| 19 | draws, making this entire process a waste of |
| 20 | time. |
| 21 | Legislators should return to Albany |
| 22 | during a special legislative session to end |
| 23 | partisan gerrymandering and enact redistricting |
| 24 | reform by handing the power of the pen to an |

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| 2 | independent commission to draw impartial |
| 3 | legislative and congressional lines. New Yorkers |
| 4 | can't wait another ten years and shouldn't wait |
| 5 | another ten years for reform. |
| б | MS. BARTOLETTI: If you have any |
| 7 | questions, I'd be happy to answer some of the |
| 8 | questions. I also have just two comments. |
| 9 | One is to, actually this is you're 14th |
| 10 | public meeting, so the League would like to |
| 11 | applaud you for the fact that you have held so |
| 12 | many public hearings and that they will be |
| 13 | available in both on the website and both |
| 14 | electronic and actually you can sit there and |
| 15 | read the material. |
| 16 | We would also encourage that now as the |
| 17 | lines begin to be draw following these hearings, |
| 18 | that some of that drawing be done in public. We |
| 19 | think that might be a very open and transparent |
| 20 | way to actually allow the public to see how it is |
| 21 | the lines are being drawn, given what you have |
| 22 | heard in those 400 or so admissions of testimony. |
| 23 | And also, I think you have heard |
| 24 | certainly enough about the criteria. You've seen |

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2 it in the governor's program bill. You've heard it from us. I think I've done this more than 3 4 once. And so you know what the criteria are that 5 should be followed, the deviation, the lowered deviation, the communities of interest, et 6 7 I don't think I have to go through all cetera. of that. But we would encourage you to allow the 8 9 public to see how these lines are actually going to be drawn following the--certainly the good 10 11 government groups have all testified about some 12 of the issues I just went through.

But I did want you to be aware that we are aware that you have tried to make this an open and transparent system and are hoping you will continue that and make the drawing open and transparent also.

Also, I wasn't sure if you were aware, my colleagues from NYPIRG have not been here today and I don't when the last time was you heard from them, but I wanted you to be aware of a report that they put out on October 7th that deals with, and I'm sure it's on their website. It's a new study talking about strident

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| 2 | population deviation provided in the Governor |
| 3 | Cuomo's redistricting reform bill is achievable. |
| 4 | And that report does talk about the ability under |
| 5 | the New York State Constitution, under the Voting |
| 6 | Rights Act that the deviation is achievable at a |
| 7 | much lower. What we would like to see is 1 |
| 8 | percent above the mean, 1 percent below the mean, |
| 9 | so a 2 percent population deviation. So I would |
| 10 | encourage you to take a look at that report. |
| 11 | That may inform you as you begin to draw these |
| 12 | lines. Again, we'd love to see you do them in |
| 13 | public. Thank you very much. |
| 14 | SENATOR NOZZOLIO: Barbara, if I may |
| 15 | call you Barbara? |
| 16 | MS. BARTOLETTI: Sure. |
| 17 | SENATOR NOZZOLIO: We know each other |
| 18 | very well. I appreciate the League's |
| 19 | participation in a number of the hearings. You |
| 20 | yourself participated in a number. I think the |
| 21 | League was well represented in every hearing and |
| 22 | this case is no exception. We appreciate that |
| 23 | input. I know I asked this question a number of |
| 24 | times. |

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| 2 | MS. BARTOLETTI: That's okay. |
| 3 | SENATOR NOZZOLIO: It was uncertain, I |
| 4 | think, by some of the testifiers as to whether or |
| 5 | not the League would be submitting actual plans |
| 6 | themselves. |
| 7 | MS. BARTOLETTI: No, and we actually did |
| 8 | that. We thought about it. We did it for a very |
| 9 | good reason, and we think a good reason. We know |
| 10 | some of our other colleagues, Susan Lerner for |
| 11 | one, I think Common Cause is going to submit |
| 12 | plans. |
| 13 | We are a very nonpartisan organization |
| 14 | and we cherish that nonpartisanship and we did |
| 15 | not want to be out there, either on the one side, |
| 16 | the Senate side or the Assembly side with |
| 17 | everybody angry with us. We think there is |
| 18 | software out there. George Mason University has |
| 19 | it. I'm not sure if you're aware that Fordham |
| 20 | University has a running contest for its |
| 21 | students. I was at the Maxwell School last week |
| 22 | and in Binghamton the day before that. And |
| 23 | there, I believe, will be some student-generated, |
| 24 | graduate student I believe, generated lines that |

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| 2 | you also will probably be presented from. |
| 3 | ASSEMBLY MEMBER MCENENY: Assemblyman |
| 4 | Oaks and I attended that Fordham presentation. |
| 5 | MS. BARTOLETTI: In Albany? |
| б | ASSEMBLY MEMBER MCENENY: And Mr. |
| 7 | McDonald's presentation, as did some of the staff |
| 8 | of LATFOR. |
| 9 | MS. BARTOLETTI: Yes. I think it will |
| 10 | also inform you, I believe. And in fact, at the |
| 11 | one I was in, in Binghamton, and he may have told |
| 12 | you this too, in I believe Michigan, there was a- |
| 13 | -not to make us all feel very smalla 10-year- |
| 14 | old that submitted lines that are now being |
| 15 | considered in the Michigan Legislature as one of |
| 16 | the two lines, the drawings that will be put |
| 17 | before the Legislature. |
| 18 | SENATOR NOZZOLIO: I'd like to say that |
| 19 | now I've been involved in this for a number of |
| 20 | months, it looks a lot easier than it is, in |
| 21 | terms of the numbers. And particularly when you |
| 22 | have in New York subdivisions of the state called |
| 23 | counties and towns, both looked at by the courts- |
| 24 | _ |
| | |

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| 2 | MS. BARTOLETTI: [interposing] Yes. |
| 3 | SENATOR NOZZOLIO:and especially the |
| 4 | State Constitution that says that districts must |
| 5 | have a certain mathematical continuity to their |
| б | borders. |
| 7 | MS. BARTOLETTI: Yes. |
| 8 | SENATOR NOZZOLIO: And it's called block |
| 9 | on border in the city. It's called town on |
| 10 | border in the non-city areas. Putting that as a |
| 11 | layer and then another layer called the Voting |
| 12 | Rights Act, which requires |
| 13 | MS. BARTOLETTI: [interposing] That's |
| 14 | right. |
| 15 | SENATOR NOZZOLIO:not just |
| 16 | mathematical precision but there needs to be |
| 17 | taken into consideration, particularly opposed, |
| 18 | very much opposed to any retrogression that could |
| 19 | exist in the strength of particular voting |
| 20 | minority in terms of the minority, in terms of |
| 21 | racial considerations, that those rules are rules |
| 22 | that must be followed. That's a number of the |
| 23 | guideposts that |
| 24 | MS. BARTOLETTI: [interposing] And I |
| | |

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| 2 | think |
| 3 | SENATOR NOZZOLIO: [interposing] I know |
| 4 | a 10-year-old can add up to 120 |
| 5 | MS. BARTOLETTI: [interposing] Well, he |
| 6 | can move a mouse around. I think it was a he. |
| 7 | SENATOR NOZZOLIO: A 10-year-old could, |
| 8 | I'm sure, add up to 120,000 or 300,000, whatever |
| 9 | the number is. But there are other issues that |
| 10 | the policies and the laws of the state require. |
| 11 | And I certainly understand what you're saying and |
| 12 | those need to be explained. |
| 13 | MS. BARTOLETTI: Yes, and I |
| 14 | SENATOR NOZZOLIO: [interposing] And |
| 15 | that's what you're asking. |
| 16 | MS. BARTOLETTI: That's right. And I |
| 17 | believe that during the Fordham explanation, they |
| 18 | did explain how all of that would be taken into |
| 19 | account. And just following up on that, I had a |
| 20 | very renowned orthopedic surgeon yesterday tell |
| 21 | me, actually drew something on the examining |
| 22 | paper and he said "I've been saying for years, |
| 23 | saying for years that this is a mathematical |
| 24 | problem and all you have to do is a mathematic |

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| 2 | formula and you could come up with these lines." |
| 3 | And then I said, well, I said, you know there's |
| 4 | voting rights and minority majority and the New |
| 5 | York State Constitution requirements. He said, |
| 6 | oh, I won't even use the word he used. Eh, none |
| 7 | of that should be considered, it just should be |
| 8 | all mathematical. We could get this done in an |
| 9 | hour. I went, okay. |
| 10 | SENATOR NOZZOLIO: I'm sure I could cut |
| 11 | a kneecap off in a few minutes too. |
| 12 | [Laughter] |
| 13 | SENATOR NOZZOLIO: I don't think that |
| 14 | orthopedic |
| 15 | MS. BARTOLETTI: [interposing] I think |
| 16 | what that says is that there is much more public |
| 17 | awareness of this process in this go around. |
| 18 | This is myI hate toI started when I was 10. |
| 19 | So this is my fourth go-around with |
| 20 | redistricting. So, you know, I am fully aware of |
| 21 | all of the ramifications but I will tell you this |
| 22 | is the first one that the league has been |
| 23 | involved in where we have seen standing room only |
| 24 | crowds when we went across the state earlier this |
| | |

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| 2 | spring. People do get this. They are more aware |
| 3 | of it now. So you may be seeing not only a lot |
| 4 | more people testifying but you may see a lot more |
| 5 | interest in those lines. |
| 6 | SENATOR NOZZOLIO: Any other questions |
| 7 | of the panel? |
| 8 | ASSEMBLY MEMBER MCENENY: Yeah, the 1 |
| 9 | percent NYPIRG suggestion? |
| 10 | MS. BARTOLETTI: Well, it's our position |
| 11 | also. |
| 12 | ASSEMBLY MEMBER MCENENY: Yeah, if a |
| 13 | town is 133,000 people and you're drawing an |
| 14 | Assembly district that the average is 127,781 or |
| 15 | whatever it is, 787, the State Constitution says |
| 16 | the town can't be broken. |
| 17 | MS. BARTOLETTI: Correct. |
| 18 | ASSEMBLY MEMBER MCENENY: And that would |
| 19 | seem to be good government. The variance would |
| 20 | therefore be well over 1 percent. Where's the |
| 21 | decision? For the good government of making the |
| 22 | town a district and making it simple or |
| 23 | worshipping some number that's already one year |
| 24 | out of date? |
| | |

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| 2 | MS. BARTOLETTI: I think in that regard, |
| 3 | I think you also use the other criteria. I mean |
| 4 | we know the courts have given the state and the |
| 5 | federal constitution gives the states "to the |
| 6 | extent practicable" phrase |
| 7 | ASSEMBLY MEMBER MCENENY: [interposing] |
| 8 | Except in Congress. |
| 9 | MS. BARTOLETTI: Except in Congress. |
| 10 | ASSEMBLY MEMBER MCENENY: In Congress |
| 11 | they'll split the town |
| 12 | MS. BARTOLETTI: [interposing] That's |
| 13 | correct, they'd split it. |
| 14 | ASSEMBLY MEMBER MCENENY:no matter |
| 15 | what the state constitution says. |
| 16 | MS. BARTOLETTI: That's right, down to |
| 17 | one person. But I think then the criteria here |
| 18 | in New York State that then becomes of perhaps |
| 19 | equal interest would be your communities of |
| 20 | interest. You don't want to split a village or a |
| 21 | town up so that you actually have people that |
| 22 | have the same, whether they're economic or |
| 23 | whether they're language, minority, ethnic, |
| 24 | whatever the community of interest is. |

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| 2 | I mean, here in this area of the state |
| 3 | you are likely to have in the Adirondack Park, |
| 4 | communities of interest, both economic, |
| 5 | ecological, so there areyou know, you have to |
| 6 | and that is, I totally agree with you, these are |
| 7 | difficult choices to make. |
| 8 | ASSEMBLY MEMBER MCENENY: I wouldn't see |
| 9 | it as a difficult choice. I would go with the |
| 10 | people. |
| 11 | MS. BARTOLETTI: The communities of |
| 12 | interest. |
| 13 | ASSEMBLY MEMBER MCENENY: And if it |
| 14 | means 2 or 3 percent variance in order to not |
| 15 | break a county line, in order not to take a small |
| 16 | town on the wrong side of the county line and |
| 17 | make it a stepchild of a larger district in the |
| 18 | Senate or the Assembly, I mean the testimony |
| 19 | we've been hearing from people who actually |
| 20 | perform governmental responsibilities is, you |
| 21 | know, keep my town together, keep my county |
| 22 | together, respect my municipal boundaries. |
| 23 | And when you get into the Voting Rights |
| 24 | Act, now a recent poll said 70 percent of the |
| | |

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| 2 | people wanted an independent redistricting |
| | |
| 3 | commission. The same 70 percent said they don't |
| 4 | want any special privileges given to people who |
| 5 | are minorities such as black and Hispanic and |
| 6 | Asian. |
| 7 | MS. BARTOLETTI: That's right. |
| 8 | ASSEMBLY MEMBER MCENENY: Well, you know |
| 9 | what, that's against federal law. |
| 10 | MS. BARTOLETTI: That's right. |
| 11 | ASSEMBLY MEMBER MCENENY: That's what |
| 12 | the Voting Rights Act of 1965 |
| 13 | MS. BARTOLETTI: [interposing] That's |
| 14 | right. And that brings up |
| 15 | ASSEMBLY MEMBER MCENENY:specifically |
| 16 | says. |
| 17 | MS. BARTOLETTI:certainly brings up, |
| 18 | and you're an historian, it brings up another |
| 19 | point. I think the citizens of this state and |
| 20 | probably all over the United States need much |
| 21 | better civic literacy, because clearly when |
| 22 | people are unaware of the Voting Rights Act and |
| 23 | its impactnow, they might now know exactly what |
| 24 | part of a state it might impact. And clearly, of |
| | |

Page 28 \square emographic Research and Reapportionment, 11-2-2011 1 2 course it doesn't impact this community, it does 3 impact three counties in New York City. And as 4 you've been down there, you have seen that those 5 are minority ethnic or language and they fall under the Voting Rights Act and we clearly have 6 7 to--ASSEMBLY MEMBER MCENENY: [interposing] 8 9 And many of those districts will have very odd shapes because that's the pattern people live in 10 11 and that's federal law. That's not a local 12 option in many cases. 13 There was one other thing. I went to 14 the presentation yesterday and the software that 15 they're using is for the nation. So it applies 16 in every state. Well not every state has block 17 on border, which would force you to move a block, even if it's on the other side of a river or a 18 19 six-lane highway, just to make the math come out. 20 MS. BARTOLETTI: However, I think--21 ASSEMBLY MEMBER MCENENY: [interposing] 2.2 New York State will mandate that. 23 MS. BARTOLETTI: Yes. And that's what 24 this reports says it's still manageable.

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2 ASSEMBLY MEMBER MCENENY: And town on Well what I asked them is I said when 3 border. 4 you're done with this competition, this \$1,000 5 prize, you can pick either Senate or Assembly or In the case of the State Legislature 6 Congress. 7 does a red light say: okay, that's good but now go and balance it by moving everything across the 8 9 border to make the math come as close as possible? And the answer is no, we don't do 10 11 Well, if you don't do that, it's that. 12 unconstitutional. So it's not a perfect system 13 with that software either.

MS. BARTOLETTI: We're well aware of that. And I think that's why this report NYPIRG put out does specify that even with those constitutional edicts, you can get the deviation rate down considerably.

And I think you would all agree if you, I mean look at some of the maps that are out there right now of your districts that no one is going to argue with some of them that are very bizarre and for whatever reason. What we are saying and have been saying, as you know for

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| 2 | decades now, is that it is done to protect |
| 3 | incumbents and make sure that the parties who are |
| 4 | in power get to stay in power. |
| 5 | That's what I think the citizens of this |
| 6 | state are most concerned about. Is it strictly |
| 7 | the drawing of lines to protect incumbents and |
| 8 | let you select voters before they get a chance to |
| 9 | select you? That is the primary concern of |
| 10 | voters. |
| 11 | So, given all the constraints we have |
| 12 | and all the information you have before you |
| 13 | today, we do ask you to look at the criteria in |
| 14 | the Governor's bill and this deviation and do the |
| 15 | best job you can. |
| 16 | SENATOR NOZZOLIO: Commissioner Lopez? |
| 17 | MR. LOPEZ: I just want to ask her a |
| 18 | question then. You mentioned something about |
| 19 | Suffolk County before. Was the League involved |
| 20 | in Suffolk County? |
| 21 | MS. BARTOLETTI: Yes, we were. We were |
| 22 | on that commission. We were very involved. |
| 23 | MR. LOPEZ: How many members were in |
| 24 | that commission? |
| | |

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| 2 | MS. BARTOLETTI: That's a good question. |
| 3 | You mean how many members on the entire |
| 4 | commission? |
| 5 | MR. LOPEZ: Right, the commission. My |
| 6 | understanding I think it was eight member of the |
| 7 | commission. |
| 8 | MS. BARTOLETTI: It started a couple of |
| 9 | years ago. |
| 10 | MR. LOPEZ: Four were chosen by the |
| 11 | Republicans and four by the Democrats. And who |
| 12 | chose the League of Women Voters, appointed? |
| 13 | MS. BARTOLETTI: We weren't the only |
| 14 | civic group I don't believe, Laura, on that. |
| 15 | There were several citizens on that |
| 16 | MR. LOPEZ: [interposing] My |
| 17 | understanding is that I understand |
| 18 | MS. BARTOLETTI: [interposing] And it |
| 19 | was done in a nonpartisan way and it has become |
| 20 | the model for local redistricting in the state. |
| 21 | MR. LOPEZ: I understand. But |
| 22 | basically, did the Republican appointed one of |
| 23 | you as a member or the Democrat appoint you? |
| 24 | MS. BARTOLETTI: No, I don't believe it |
| | |

Page 32 \square emographic Research and Reapportionment, 11-2-2011 1 2 was either an appointment by either. I believe the plan called for so many civic organizations 3 4 to sit on it and we were just--who chose us, to 5 be honest with you, I don't know. MR. LOPEZ: We had a speaker from the 6 7 League of Women Voters in Suffolk County and she 8 said that it was appointed by the Democrats. Ι 9 just want to ask that question. MS. BARTOLETTI: Oh really? 10 11 MR. LOPEZ: Yeah. 12 MS. BARTOLETTI: No. That I was not 13 aware of. 14 MR. LOPEZ: thank you. 15 MS. BARTOLETTI: You're very welcome. 16 SENATOR NOZZOLIO: Any other questions 17 from members of the panel? Hearing none, thank 18 you, again. 19 Thank you very ASSEMBLY MEMBER MCENENY: 20 much. 21 MS. BARTOLETTI: Thank you very much. 22 SENATOR NOZZOLIO: Assemblyman Ken 23 Blankenbush. Morning, Assemblyman. 24 ASSEMBLY MEMBER KEN BLANKENBUSH, 122nd **Ubiqus/Nation-Wide Reporting & Convention Coverage**

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| 2 | ASSEMBLY DISTRICT: Morning. |
| 3 | ASSEMBLY MEMBER MCENENY: Good morning. |
| 4 | ASSEMBLY MEMBER BLANKENBUSH: Again, my |
| 5 | name is Ken Blankenbush from Black River, New |
| б | York. I currently serve as the Assemblyman |
| 7 | representing the counties of Jefferson, Lewis, |
| 8 | St. Lawrence and Oswego Counties. |
| 9 | I want to first of all thank the |
| 10 | committee for having a north country meeting. |
| 11 | It's good to see you up here in the north |
| 12 | country. My trip over, it sort of reminds me of |
| 13 | my old days in Plattsburgh as I graduated from |
| 14 | Plattsburgh State and had many classes at Hopkins |
| 15 | Hall. It seems like a hundred years ago, but not |
| 16 | quite. |
| 17 | Earlier this year, you may know or |
| 18 | remember that I spoke in Syracuse. And at that |
| 19 | time, I spoke about the importance of keeping the |
| 20 | 23rd Congressional District intact. For more |
| 21 | than 30 years, the 11 northern counties in New |
| 22 | York State that comprise of the North Country, |
| 23 | have in some combination been part of a single |
| 24 | congressional district. |

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2 This North Country district that runs from Oswego County to Clinton County and from St. 3 4 Lawrence River to Fulton County, shares some very 5 common issues and interests. The area is rural in nature and has tremendous reliance on 6 7 agriculture and tourism. This sets us apart from many other regions in the State of New York, such 8 9 as central New York or Mohawk Valley, for example, which are more reliant on manufacturing. 10 11 As the Assemblyman who represents 4 of the 11 counties, I believe that it is important 12 13 to keep the North Country together as a single 14 congressional district and not split the region 15 possibly into two or three different districts. 16 If that were to happen, our 17 representation would be diluted and we would be relying on members who are unlike to live or work 18 19 in the North Country. 20 With that being said, I'm here today to

talk about another issue facing upstate New
Yorkers in the redistricting process. This is
the disproportionate allocation of Assembly seats
to New York City during the 2001-2002

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| 2 | redistricting process, while upstate and Long |
| 3 | Island lost members. |
| 4 | In 2001, upstate New York accounted for |
| 5 | 43.4 percent of the state's population. That |
| 6 | should have related to 65 seats in the Assembly. |
| 7 | Instead, upstate was only allocated 64 seats, |
| 8 | essentially losing one representative in the |
| 9 | Assembly. In contrast, New York City's |
| 10 | population was 42.3 percent of the state's total |
| 11 | and should have been allocated 63 seats. |
| 12 | Instead, New York City's representation in the |
| 13 | Assembly currently stands at 65. |
| 14 | In 2002, upstate New York had about |
| 15 | 206,000 more people than New York City, yet one |
| 16 | less Assembly seat. |
| 17 | Finally, Long Island has 14.5 percent of |
| 18 | the state's population in 2002, which meant that |
| 19 | they should receive 22 seats. Instead, Long |
| 20 | Island only has 21. |
| 21 | As you can see, the redistricting |
| 22 | process ten years was completely unfair to |
| 23 | upstate and Long Island residents, who both lost |
| 24 | an Assembly member while New York City two |

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| 2 | representatives. |
| 3 | In regards to the population of upstate, |
| | |
| 4 | not much has changed in the last ten years. |
| 5 | Upstate still has 43.2 percent of the state's |
| 6 | population, which should mean that this region |
| 7 | should have 65 Assembly members. New York City, |
| 8 | on the other hand, still stands at 42.2 percent |
| 9 | of the state's population, which would relate to |
| 10 | 63 representatives in the Assembly, not 65. |
| 11 | When you take into consideration whether |
| 12 | or not the prisoners end up being counted in |
| 13 | their place or origin or where they are |
| 14 | incarcerated, these numbers still stands. So |
| 15 | however the prisoners are going to be counted, |
| 16 | the percentages still stand. |
| 17 | So, for the last ten years, upstate New |
| 18 | York has really been cheated out of an Assembly |
| 19 | member while New York City has unfairly enjoyed |
| 20 | the advantage of having two extra representatives |
| 21 | in the Assembly chamber. I'm hopeful that this |
| 22 | committee recognizes the discrepancy this time |
| 23 | around and returns the Assembly members to |
| 24 | upstate New York so that the majority of New |

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| 2 | Yorkers are fairly represented in the Assembly. |
| 3 | Thank you very much. |
| 4 | SENATOR NOZZOLIO: Thank you very much, |
| 5 | Assemblyman. Any questions from members of the |
| 6 | panel? |
| 7 | ASSEMBLY MEMBER BLANKENBUSH: Okay, |
| 8 | thank you. |
| 9 | SENATOR NOZZOLIO: Thank you, again, for |
| 10 | your support and insistence that a hearing be |
| 11 | conducted in the North Country and thank you for |
| 12 | your comments. They are on the record. |
| 13 | ASSEMBLY MEMBER BLANKENBUSH: Again, I'm |
| 14 | glad to see everybody up here, and I'm happy with |
| 15 | the turnout here. |
| 16 | SENATOR NOZZOLIO: Thank you. For the |
| 17 | preliminary round, you made our first hearing and |
| 18 | our fourteenth hearing. It's good to see you |
| 19 | again. |
| 20 | ASSEMBLY MEMBER MCENENY: Ken? |
| 21 | ASSEMBLY MEMBER BLANKENBUSH: Yes, sir? |
| 22 | ASSEMBLY MEMBER MCENENY: Do you have |
| 23 | the same statistics for the Senate? |
| 24 | ASSEMBLY MEMBER BLANKENBUSH: No, I |
| | |

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| 2 | don't. |
| 3 | |
| | ASSEMBLY MEMBER MCENENY: If you have |
| 4 | them, I'd like to see them. |
| 5 | ASSEMBLY MEMBER BLANKENBUSH: Okay, I |
| 6 | could get them. |
| 7 | ASSEMBLY MEMBER MCENENY: Thank you very |
| 8 | much. |
| 9 | ASSEMBLY MEMBER BLANKENBUSH: All right. |
| 10 | SENATOR NOZZOLIO: Thank you, |
| 11 | Assemblyman. Ray Scollin? Ray Scollin? |
| 12 | MR. RAYMOND SCOLLIN: Good morning. |
| 13 | ASSEMBLY MEMBER MCENENY: Good morning. |
| 14 | SENATOR NOZZOLIO: Good morning. |
| 15 | MR. SCOLLIN: I'm Ray Scollin. I'm from |
| 16 | Saranac Lake. Saranac Lake is a small Adirondack |
| 17 | village situated in two counties and three |
| 18 | townships. |
| 19 | In the past, I've served as the |
| 20 | village's deputy mayor, and have continued to |
| 21 | serve on various community boards and committees. |
| 22 | Currently, I am the Republican State Committeeman |
| 23 | representing Franklin County. |
| 24 | I wish to thank the task force for |
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| 2 | conducting this series of hearings and providing |
| 3 | me the opportunity to comment. If we are to be |
| 4 | successful in the redistricting process, public |
| 5 | input is essential. |
| 6 | Although I plan to provide some specific |
| 7 | comments to you in regard to the redistricting |
| 8 | project, I do want to make one general |
| 9 | observation. It is also my perception that the |
| 10 | public does not want a political process drawing |
| 11 | state legislative and congressional boundaries. |
| 12 | I believe, like the majority of New York State |
| 13 | voters, that an independent commission should be |
| 14 | managing the process. |
| 15 | The redistricting process we are |
| 16 | engaging in here has historically protected |
| 17 | incumbents, created districts that widely vary in |
| 18 | population size and carve up communities. It is |
| 19 | wrong to make New York residents wait another |
| 20 | decade before legislating needed reform. |
| 21 | I believe quite strongly that the single |
| 22 | most important consideration during redistricting |
| 23 | is representing communities and maintaining their |
| 24 | boundaries. Common issues within a community |

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| 2 | develop from the social, economic and |
| 3 | environmental realities that they experience. |
| 4 | Political issues are a result, an aftermath. |
| 5 | They should never be a precursor. |
| 6 | Communities will have similar concerns |
| 7 | and when legislative action is needed to |
| 8 | facilitate a resolution, it is necessary that the |
| 9 | group, the community has the benefit of a unified |
| 10 | and connected representation. |
| 11 | The North Country is such a community. |
| 12 | We are a more rural community that economically |
| 13 | depends on agriculture and tourism. To our north |
| 14 | is St. Lawrence River and seaway is an |
| 15 | international border. To our east, we are |
| 16 | separated from Vermont by Lake Champlain. And |
| 17 | the Adirondack Park comprises the south of the |
| 18 | North Country. |
| 19 | The redistricting process that occurs |
| 20 | ever decade has always recognized and supported |
| 21 | that the North Country has specific and unique |
| 22 | issues and that the counties that comprise the |
| 23 | North Country have worked cohesively on common |
| 24 | issues. It is for these very reasons today the |

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2

North Country districts should be preserved.

When you visit the people who live and 3 4 work in the North Country, you will hear them 5 talk about their dairy farms, apple orchards, maple syrup production, lumbering and cheese. 6 7 You will hear New York residents across our state speak of mountains, hiking, hunting, fishing and 8 9 lakes. You will read in national magazines about our skiing, Olympic venues and small town main 10 11 Yet, we are suffering from the same streets. economic downturn impacting our entire nation. 12 13 We have regular concerns and problems with border 14 security and seaway shipping. All of this 15 requires focused representation from our 16 legislative representatives. It is a ball we 17 cannot afford to drop.

Due to current population, the 23rd Congressional District must change. Specifically, the district needs to grow by more than 50,000 people. I believe the best solution

is to keep the North Country intact and add the
remainder of Essex County and all of Fulton
County to the district. These two counties

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| 2 | already share the same economic, social and |
| 3 | environmental concerns. Our current separation |
| 4 | has nothing to do with our common issues and |
| 5 | goals. |
| 6 | In conclusion, the North Country |
| 7 | district continues to be quite different from the |
| 8 | districts to our south and west. We cannot |
| 9 | afford to lose our cohesive legislative voice. |
| 10 | It not only serves our region, it serves our |
| 11 | entire state. I hope that I've helped make that |
| 12 | point today. Do you have any questions? Thank |
| 13 | you. |
| 14 | SENATOR NOZZOLIO: Thank you very much. |
| 15 | ASSEMBLY MEMBER MCENENY: Thank you very |
| 16 | much. |
| 17 | SENATOR NOZZOLIO: The Honorable Paul |
| 18 | Maroun, Franklin County Legislator. Good |
| 19 | morning. |
| 20 | MR. PAUL MAROUN, FRANKLIN COUNTY |
| 21 | LEGISLATOR: Good morning, Senator. How are you? |
| 22 | SENATOR NOZZOLIO: Nice to see you |
| 23 | again. |
| 24 | MR. SCOLLIN: Gentlemen, chairman, |
| | |
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2 members of the task force, welcome to the North 3 Country. I have to be transparent here. As some 4 of you know, I've worked with you, I was Senator Stafford's counsel for years and now I'm Senator 5 Little's counsel. But I want to take that hat 6 7 off this morning, and I'm the legislator from Franklin County, representing Tupper Lake and 8 9 Santa Clara, which is upper Saranac Lake.

10

11

12

13

14

I'd like to welcome you to the North Country. You've traveled through the district, Senator, and I see that Assemblyman McEneny was in Blue Mountain Lake a few weeks ago. So you've seen what it's like in the Adirondacks.

15 Perhaps I, more than most in this room, 16 in fact probably anyone in this room, know more 17 about this congressional district, which I want to speak about today. Because when the former 18 19 Senator McHugh and now Secretary McHugh resigned, 20 I was one of the candidates for Congress, and 21 I've traveled the whole district. And this 2.2 district does not and should not be placed in 23 close proximity or on the edges or within a major 24 city.

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We're sitting in a city today here, Plattsburgh. Where I come from in Franklin County, there are no cities. Many of the Adirondack counties don't have cities. It's an entirely different outlook on life. Farming and tourism, you're going to hear over and over again. That's what we flourish on.

9 My particular region is tourism. To the north you're going to hear from--I saw him here n 10 11 the audience--Howard Maneely, the supervisor from 12 the Town of Malone. That's farm country, St. 13 Lawrence Country: farm country. Oswego: farm 14 country. Clinton County: farm country. We don't 15 have the issues and the items and, actually, we 16 don't have the amounts of people to deal with 17 city issues.

18Over the four congressmen that I've19worked with, including now Congressman Owens,20Congressman McHugh and Congressman Martin and21Congressman McHugh, they've come from either22small cities or just outside of small cities:23Plattsburgh, Ogdensburg. We need to have a North24Country District which is North Country and rural

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| 2 | in nature. That's who the people that that |
| 3 | congressperson will represent. |
| 4 | I would suggest that you look strongly |
| 5 | at, and we should have never separated Essex |
| 6 | County, it should be one county and it should be |
| 7 | in our district. And to probably drift into more |
| 8 | of Fulton County would pick up your 53,000 |
| 9 | people. I know there are cities there. |
| 10 | Assemblymen, you're going to have to figure a |
| 11 | little bit, and Johnstown and Gloversville, but I |
| 12 | think those people share the concerns that we do. |
| 13 | They're very close to the Adirondack Park. They |
| 14 | know the issues. Most of them have second homes |
| 15 | or have camps in the park. They hunt and fish |
| 16 | here. |
| 17 | And I don't want you to think that we're |
| 18 | a bunch ofas Senator Stafford would saya |
| 19 | bunch of wooden heads, we're not. We're |
| 20 | sophisticated. But we don't enjoy and we don't |
| 21 | miss some of the problems that the cities like |
| 22 | Syracuse or Albany would have if our congressman |
| 23 | had to touch on those borders. |
| 24 | So I would ask you to consider the 23rd |

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2 District a rural, truly rural, upstate county or district that depends on agriculture and tourism 3 4 for their main economic derivative. I know Gary 5 Douglas is going to tell you there's great industry in Plattsburgh, and Mayor Kasprzak will 6 7 too, and there is, but it's not the kind of major industrial development that Syracuse or Albany or 8 9 those areas thrive on.

So I think, again, if you look at Essex 10 11 County and perhaps Fulton County, we could put 12 our 50,000-53,000 additional people together 13 there. And I'd just like to say it's so nice to 14 have so many of Liz Benjamin's celebrities in the 15 North Country at one time, some behind me and 16 some in front of me. So I welcome you all here 17 and I thank you for taking the time to listen to 18 the North Country issues. Thank you. Any 19 questions?

20 SENATOR NOZZOLIO: Thank you very much, 21 Paul.

MR. SCOLLIN: Okay.

2.2

ASSEMBLY MEMBER MCENENY: Do you have a population you consider as a small city? What do

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| 2 | you think of Glens Falls, Saratoga or Oswego? I |
| 3 | mean these are cities too. |
| 4 | MR. SCOLLIN: I mean I consider |
| 5 | Watertown, Ogdensburg and Plattsburgh small. |
| 6 | Glens Falls is |
| 7 | ASSEMBLY MEMBER MCENENY: [interposing] |
| 8 | Messina. |
| 9 | MR. SCOLLIN:Messina. Those are what |
| 10 | I wouldI mean, when we start hearing Syracuse |
| 11 | or Albany |
| 12 | ASSEMBLY MEMBER MCENENY: [interposing] |
| 13 | Right. |
| 14 | MR. SCOLLIN:that's a little out of |
| 15 | our league. |
| 16 | ASSEMBLY MEMBER MCENENY: What's Utica? |
| 17 | MR. SCOLLIN: Excuse me? |
| 18 | ASSEMBLY MEMBER MCENENY: What's Utica? |
| 19 | Is that a big city or a little city? |
| 20 | MR. SCOLLIN: Utica is a fair city, |
| 21 | Assemblyman. I learned that from Ron Stafford. |
| 22 | ASSEMBLY MEMBER OAKS: If I might, one |
| 23 | of the things, just, of course with Congress we |
| 24 | talked in the earlier discussion with previous |
| | |

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| 1 1 | emographic Research and Reapportionment, 11-2-2011 |
| 2 | presenters about having some latitude. Of |
| 3 | course, in Congress, there is no latitude and the |
| 4 | districts are all going to be 717,707 |
| 5 | ASSEMBLY MEMBER MCENENY: [interposing] |
| б | Or else. |
| 7 | ASSEMBLY MEMBER OAKS: Or else. And |
| 8 | therefore, somebody is going to be split. And so |
| 9 | there is going to be some community, whether it's |
| 10 | in Fulton County or it's in Essex or somewhere. |
| 11 | The reason that Essex was split before was |
| 12 | because you had to draw the line and clearly it |
| 13 | can end, you know, in the middle of a street or |
| 14 | whatever. And so, just in the challenge of doing |
| 15 | that, I think the prior presenter and yourself |
| 16 | talking about the importance of keeping it |
| 17 | together is understood and appreciated, but also |
| 18 | to know that somewhere in this there is going to |
| 19 | be a community or some communities that are not |
| 20 | going to be quite where you or we may like to put |
| 21 | them because of that concern. |
| 22 | MR. SCOLLIN: Understood. Thank you. |
| 23 | ASSEMBLY MEMBER MCENENY: Thank you. |
| 24 | SENATOR NOZZOLIO: Thank you. Howard |
| | |
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| 2 | Maneely, Malone Town Supervisor. Good morning, |
| 3 | Mr. Supervisor. |
| 4 | MR. HOWARD MANEELY, MALONE TOWN |
| 5 | SUPERVISOR: Good morning. First of all, thank |
| 6 | you very much for coming up to the North Country |
| 7 | and giving us an opportunity to make a few |
| 8 | comments. I got to piggyback on Paul Maroun |
| 9 | because he shares Franklin County with me. He's |
| 10 | in the southern end and we're at the northern |
| 11 | end. |
| 12 | SENATOR NOZZOLIO: Mr. Maneely, would |
| 13 | you be so kind as to pull that microphone a |
| 14 | little closer to you? |
| 15 | MR. MANEELY: Okay. As I said before, |
| 16 | I'd like to tag on what Paul Maroun had to say |
| 17 | about the North Country. Malone is unique. |
| 18 | Malone has, for a small town, we have three state |
| 19 | prisons there and which fluctuates our |
| 20 | population. About one-third of our population |
| 21 | are confined to the three correctional |
| 22 | facilities. And if we take them away from our |
| 23 | count, our population of Malone, we will have |
| 24 | hardly any representation at all. Our district |

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will be so big that we won't even know our
legislators anymore. We provide services. We're
a seasonal use, road use before, we have to
maintain these roads year round now. And they
provide a lot of other services that are needed
for these facilities and we need the population
count to stay in the North Country.

9 Franklin County has four correctional 10 facilities and another one, another small one in 11 Chateaugay, about 13 miles from Malone, but it 12 covers a lot of our population of the North 13 Country area and the correctional facilities.

I have no more to say. I mean I just want to protect our turf that we have now and I hope they take in consideration to count them where they sleep at night.

18 SENATOR NOZZOLIO: I appreciate your 19 comments. And Senator Little says this 20 frequently that she talks about how when there is 21 an emergency at one of the prison facilities, in 22 all likelihood that emergency will be met by an 23 ambulance, if that is what the emergency 24 requires. And that ambulance will be provided by

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| 2 | one of the volunteer organizations. Is that not |
| 3 | correct? |
| 4 | MR. MANEELY: That is correct. |
| 5 | SENATOR NOZZOLIO: And that when there |
| 6 | is a tutoring program at one of the facilities, |
| 7 | Senator Little would talk about how that program |
| 8 | was made up by local residents. Is that how |
| 9 | it's |
| 10 | MR. MANEELY: [interposing] Yes, it is. |
| 11 | SENATOR NOZZOLIO:you operate? |
| 12 | MR. MANEELY: My background, I'm retired |
| 13 | from the Department of Correction also. I've |
| 14 | worked all over the state of New York and I know |
| 15 | the services that the communities that these |
| 16 | facilities rest in, there's a lot of the services |
| 17 | come from the families, a lot of volunteers, |
| 18 | religious volunteers, college programs, school |
| 19 | programs. We need them to be counted where they |
| 20 | are. |
| 21 | SENATOR NOZZOLIO: The law has changed |
| 22 | and that LATFOR, this commission must follow that |
| 23 | law. I know the law is also being contested and |
| 24 | that contest is taking place in the courts. But |
| | |

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2 until the courts act, we have no choice but to follow the laws that exist. And that's something 3 4 that I know is--and certainly the other side of 5 this--this law, by the way, I might add, was pushed forward without a single hearing, without 6 7 a single review, without any opportunity to debate and question. So I appreciate you putting 8 9 a very local and real policy concern on that Thank you very much for your testimony. 10 issue. 11 MR. MANEELY: One more comment. 12 SENATOR NOZZOLIO: Yes, and then Senator 13 Dilan wishes to raise a--14 MR. MANEELY: Yes, I have one more 15 comment. The residents of these facilities, 16 they're called residents anymore, they're not 17 called inmates. They are called residents. So I 18 just want to ... 19 SENATOR NOZZOLIO: Senator Dilan. 20 SENATOR DILAN: Yes. I just want to 21 comment and appreciate the fact that the Chairman 2.2 says that we do have to follow the law. That was 23 a law that was passed in 2010. He also comments 24 that that particular law did not have a single

Page 53 \square emographic Research and Reapportionment, 11-2-2011 1 2 hearing. You know, that is also true, but that, 3 unfortunately, is the case for most of the laws 4 that pass Albany and are signed into law. 5 But also, I just wanted to clarify one more issue with respect to the law. The law only 6 7 pertains to counting the residents or the inmates back to their last home of record. However, 8 whatever federal funding comes from them that 9 will still be counted within the locality. 10 So 11 there will be no loss of revenue as a result of 12 this law. And I quess we'll find out between now 13 and December 4th, which is really at this point 14 the only remedy that you have with respect to 15 that issue. I just wanted to make that for the 16 record. 17 SENATOR NOZZOLIO: Thank you, Senator. Any other comments? Assemblyman Oaks. 18 19 ASSEMBLY MEMBER OAKS: Just a couple of 20 things. You had mentioned a third of your city, 21 about, is--or the town, I'm sorry, are residents. 2.2 What is the prison population, the town 23 population? 24 MR. MANEELY: The town population right

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| | |
| 2 | now in the last census is 14,000 and the inmate |
| 3 | population or the resident population runs right |
| 4 | around 3,900 or 4,900. |
| 5 | ASSEMBLY MEMBER OAKS: And just a |
| б | question of any sense of the number of people who |
| 7 | work in those facilities in the community? |
| 8 | MR. MANEELY: I haven't got the |
| 9 | percentage, but a lot of our employees at the |
| 10 | correctional facilities travel, you know from |
| 11 | Messina, Plattsburgh, a lot of places in Clinton |
| 12 | County and some Essex County and St. Lawrence |
| 13 | County. |
| 14 | ASSEMBLY MEMBER OAKS: And when were |
| 15 | they built, your facilities? |
| 16 | MR. MANEELY: The first one was built in |
| 17 | '84 and '85. It opened in '86. The second one, |
| 18 | the second medium security facility opened in |
| 19 | '88. And the maximum security facility opened in |
| 20 | '98. |
| 21 | ASSEMBLY MEMBER OAKS: So the first two |
| 22 | were built during the time when there was the |
| 23 | real crunch in trying to house prisoners. And |
| 24 | how many years have you been supervisor? |
| | |

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| 2 | MR. MANEELY: Since January 1st, 1998. |
| 3 | I come in with the ice storm. |
| 4 | SENATOR NOZZOLIO: You seem to have an |
| 5 | ice storm every year, don't you? I hope not. |
| 6 | ASSEMBLY MEMBER OAKS: Thank you. |
| 7 | SENATOR NOZZOLIO: Any other questions? |
| 8 | Thank you very much, sir. |
| 9 | MR. MANEELY: Thank you. |
| 10 | SENATOR NOZZOLIO: Dom Lee, Dom Lee. |
| 11 | MR. DOM LEE, CLINTON COUNTY REPUBLICAN |
| 12 | CHAIR: Good morning. I'm Dom Lee. I'm the |
| 13 | current Clinton County Chairman of the Republican |
| 14 | Party. But more importantly, I'm here to speak |
| 15 | to you as a citizen. If you noticed, I was |
| 16 | sitting next to Mr. Mannix and he's the |
| 17 | Democratic Party Chairman, so we have a pretty |
| 18 | good relationship up here in the North Country. |
| 19 | |
| | We differ on some things, but we get along on |
| 20 | most. |
| 21 | ASSEMBLY MEMBER MCENENY: Which county, |
| 22 | for the record? |
| 23 | MR. LEE: Clinton County, sir. |
| 24 | ASSEMBLY MEMBER MCENENY: Thank you. |
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| 2 | SENATOR NOZZOLIO: If that's the case, |
| 3 | the why don't we have Mr. Mannix come up and sit? |
| 4 | Are you both the same county? |
| 5 | MR. LEE: We are. |
| 6 | SENATOR NOZZOLIO: Why don't you come |
| 7 | up, Mr. Mannix and we'll hear from both of you at |
| 8 | the same time? Not at the same time but back and |
| 9 | forth. |
| 10 | MR. MARTIN MANNIX, CLINTON COUNTY |
| 11 | DEMOCRAT CHAIR: This is really going to get |
| 12 | interesting. |
| 13 | SENATOR NOZZOLIO: For the record, it's |
| 14 | Mr. Martin Mannix. And Mr. Lee, could you state |
| 15 | for the record your residence? |
| 16 | MR. LEE: Morrisonville, New York. |
| 17 | SENATOR NOZZOLIO: And Mr. Mannix, would |
| 18 | you please state for the record your residence? |
| 19 | MR. MANNIX: Morrisonville, New York. |
| 20 | SENATOR NOZZOLIO: That's great. Mr. |
| 21 | Lee, you have the floor. |
| 22 | MR. LEE: Thank you. As you know, |
| 23 | historically New York has always had a |
| 24 | congressional district, and we've had the North |
| | |
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2 Country District. As it stands out, it's very 3 unique. You noticed that when you came here as 4 you drove up. You all are familiar with the 5 Adirondack Park, and that truly makes us unique 6 and different. We talk about prisons and things 7 like that to bring population into our area, and 8 I think basically that's what that was for.

9 With the advent of the Adirondack Park, it makes who we are. It demands what we can do. 10 11 We're not going to have any large metropolis here 12 because of the Adirondack Park. We enjoy, and 13 that's why most of us live here and come here. Т 14 came with the Air Force. I was a pilot here for 15 22 years. I'm from Whitehall originally, down in 16 Washington County.

But you come here, you love this place, you love the North Country, you love what we have, and we need to keep it and we need the unique representation that it represents here.

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21 We've heard everyone speak about 22 agriculture, the apple orchards, you've seen 23 them. We have the clean water and streams. You 24 know, less than 1 percent of the world's water is

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| 2 | safe to drink and we've got most of that right |
| 3 | here in upstate New York. |
| 4 | Tourism is another big thing. Mr. |
| 5 | Douglas and folks from the North Country Chamber |
| 6 | of Commerce have made our border security better. |
| 7 | They've had better aspects to get through |
| 8 | customs. And we have a lot of Canadian tourism, |
| 9 | which makes us unique as well, because we border |
| 10 | a true foreign country. |
| 11 | With that comes also the problems with |
| 12 | being bordered on a true foreign country. We |
| 13 | have a tremendous amount of Homeland Security and |
| 14 | Border Patrol folks here, state police that are |
| 15 | up in this area. They come up here because of |
| 16 | the problems with the border area. Those make us |
| 17 | unique, with the illegal smuggling, illegal |
| 18 | immigrantsexcuse meand also, we have the |
| 19 | problem with the terrorism aspects right now. |
| 20 | So that all makes it a little bit |
| 21 | difficult, but with the advent of our new border |
| 22 | control, it has helped us out as well. The |
| 23 | Adirondacks, as I said, has been very unique for |
| 24 | all of us. Hunting and fishing, tourism, all |

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make these things extremely advantageous.

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One of our concerns, though, is if you 3 4 split us up into one, two or three districts, 5 instead of going east/west like we are right now, and you go north/south and you include some of 6 7 the cities and stuff like that, where do you think our representation is going to be? Where 8 9 do you think the due diligence is going to be for the politicians? Are they going to come up to 10 the North Country? Yeah, for vacation maybe. 11 12 But are they going to pay attention to us? 13 They're going to get their votes in the 14 metropolis areas and where the big industrial 15 areas are and us up here in the North Country 16 will not get the true representation that we 17 need.

18 That's what we're concerned about and 19 we'd hope you consider keeping it. And I've 20 heard some discussion about adding Fulton County, 21 the rest of Essex County and things like that. 22 Whatever you do, keep in mind as long as it's 23 people that share the same interests that we 24 have, the same concerns that we have, to keep us

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| 2 | truly unique like we have here in the North |
| 3 | Country. |
| 4 | SENATOR NOZZOLIO: And Chairman Lee, for |
| 5 | the record, you're talking about congressional |
| б | districts. |
| 7 | MR. LEE: I am. I am, sir. |
| 8 | SENATOR NOZZOLIO: Why don't we hold any |
| 9 | questions until Mr. Mannix has the opportunity to |
| 10 | speak. |
| 11 | MR. MANNIX: Okay. I'm not here to talk |
| 12 | to you about boundaries. What I am here to talk |
| 13 | to you about is what I believe will be the |
| 14 | outcome of your work. And I think, |
| 15 | unfortunately, your time and efforts will not |
| 16 | serve the needs of the people of the State of New |
| 17 | York. And I don't think that's due to any fault |
| 18 | of your own. I think it's due to the climate |
| 19 | that we're in. |
| 20 | We have a situation, and I'm not |
| 21 | pointing my finger at either political party, but |
| 22 | we have a situation where, as was pointed out |
| 23 | earlier, you can look at the Republican members |
| 24 | of the legislature and the pledges that they took |

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2 that they would support an independent 3 commission. You can look at where Democrats were 4 previously, before they thought they had a 5 controlling hand, and what their position was on 6 that issue. It will be a pox on both houses.

I'm very happy that we have a governor who in the spirit of ethics and equity has said that he will veto any solution that has not been drawn by a truly independent body. I think that will occur. What will happen is all this time will have been taken and wasted and we will not have moved toward the reform that we need to have. We need that reform dramatically.

15 I think the average person in this 16 country looks at something like this and says 17 it's not illegal but it's unethical, because people have vested interest on both sides. You 18 19 know, if we talk about the Assembly and what 20 they're going to argue and we talk about the 21 Senate and what they're going to argue, they all 2.2 have vested positions. The average citizen is 23 saying, you know, no more. Just turn it over to 24 an independent group that we can have some faith

 \square emographic Research and Reapportionment, 11-2-2011 1 2 that they will have hammered out solutions. While one of you can comment on how 3 4 difficult a particular solution might be, as long 5 as you're a member of the Assembly or the Senate, your position will be questioned. If a speaker, 6 7 a co-chair of independent commission speaks to the difficulty of dealing with the legislative 8 9 constraints that obviously have to be dealt with, that will be heard differently because they will 10 be of an independent commission. 11 12 So that's where I am. I just really 13 want to urge you all to make the recommendation 14 that should have been done to start with, and 15 that is that this be turned to an independent 16 commission. Because I think the longer you go, 17 you know when you come out with your maps, believe me, you know I don't mean to be gross, 18 19 but all hell is going to break loose because 20 nobody is going to accept the maps from this 21 It's very clear, because there is a gross group. 2.2 lack of confidence that this can be done in a 23 truly nonpartisan basis.

Even if you pull it off in a nonpartisan

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| 2 | basis, unfortunately they're going to say yeah, |
| 3 | they all got in a back room and shook hands. |
| 4 | They just will not, the general public is not |
| 5 | going to accept redistricting not done by an |
| 6 | independent commission. Thank you. |
| 7 | SENATOR NOZZOLIO: Mr. Mannix, I have a |
| 8 | question. |
| 9 | MR. MANNIX: Sure. |
| 10 | SENATOR NOZZOLIO: What if an |
| 11 | independent commission drew Clinton County |
| 12 | congressional district in to the City of Albany, |
| 13 | would you support that? |
| 14 | MR. MANNIX: I don't think I would have |
| 15 | much choice if that were to be what happened. I |
| 16 | don't think statistically that's going to be |
| 17 | viable. I don't think that they could defend |
| 18 | that position statistically. So I don't think |
| 19 | that that's the likelihood. |
| 20 | SENATOR NOZZOLIO: The point is that an |
| 21 | independent commission has been asked to not |
| 22 | consider community of interest, to mathematically |
| 23 | be precise, which LATFOR has to be too with |
| 24 | congressional lines. But I think that was a |
| | |

Page 64 Demographic Research and Reapportionment, 11-2-2011 1 2 sidestep to the real question. What would you do if an independent commission drew, let's say, 3 4 Utica. The prior testifier said don't put Utica, 5 don't put Syracuse into this district. Let me use Syracuse as an example. With Clinton 6 7 County's congressional district being in Syracuse, would you support that? 8 9 MR. MANNIX: Well I think you're question, you know is clearly you're very good at 10 11 posing a question and trying to put a person in a 12 The reality is that they will draw their box. 13 conclusions. They will listen to their 14 testimony. They will come up with a plan. The 15 point is that an independent commission is 16 exactly that. That it should be an independent 17 group that does not serve the political wishes of 18 any given party or any particular group of 19 people. 20 I guess, you know I will make the 21 comment that I made before. I think when we urge 2.2 that there be an independent commission

established to do this, yeah, we're going to have to deal with the independent commission--

23

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| 2 | SENATOR NOZZOLIO: [interposing] And |
| 3 | that's what I |
| 4 | MR. MANNIX:we could use all the |
| 5 | efforts that we have to influence them, but the |
| 6 | bottom line will be that they're going to come up |
| 7 | with their solution. And the number one benefit |
| 8 | of their solution is it's not going to have been |
| 9 | drawn with the political goals of a party that |
| 10 | holds, you know, a two-vote majority controlling |
| 11 | the issues. |
| 12 | SENATOR NOZZOLIO: The Senate that has a |
| 13 | two-vote majority Republicans this year enacted a |
| 14 | constitutional amendment to establish an |
| 15 | independent commission. But I guess I wanted to |
| 16 | hear your reaction to some of the comments made |
| 17 | by county legislators here and your counterpart |
| 18 | county chair who indicated the city influence is |
| 19 | something that the North Country did not want to |
| 20 | have. But the independent commission would, |
| 21 | frankly, may very well be blind to those kinds of |
| 22 | concerns. I raise that for your opinion. |
| 23 | Chairman Lee, do you have any comments on those |
| 24 | points? |

Page 66 \square emographic Research and Reapportionment, 11-2-2011 1 2 MR. LEE: Well, like I stated, we are very concerned about if you attach Syracuse, put 3 4 us in the mix with Syracuse. Where do you think 5 the attention is going to be? I mean, quite frankly, we all know what will happen. I mean 6 7 people are going to where they--politicians are 8 going to politick where they get the votes. 9 Where are they going to get the votes? Where the population is, and it's not going to be in our 10 11 neck of the woods. 12 So when it comes to divvying up a piece of the pie, I mean that's what we look at. 13 We're 14 looking--15 ASSEMBLY MEMBER MCENENY: [interposing] 16 Chuck Schumer will find you wherever you are. 17 MR. LEE: He won't find me, sir. No, 18 you understand our position. But I mean we're 19 very unique here. We have a very esteemed area, 20 very unique, very pleasing are and we'd like to 21 keep our lifestyle and we just want to be 22 represented fairly, that's all. We're just 23 asking for a fair representation. And we're 24 saying that if we do get stuck with Syracuse over

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| 2 | to the west, we might not get the fair |
| 3 | representation that we would require. |
| 4 | SENATOR NOZZOLIO: Any further questions |
| 5 | of Mr. Lee and Mr. Mannix? |
| 6 | ASSEMBLY MEMBER MCENENY: If I can |
| 7 | comment? |
| 8 | SENATOR NOZZOLIO: Mr. Chair. |
| 9 | ASSEMBLY MEMBER MCENENY: When most |
| 10 | people say they want an independent commission, I |
| 11 | mean do we turn it over to the clergy? Do we |
| 12 | give it to college professors? How about French |
| 13 | Canadians? They don't know where any of it is. |
| 14 | We don't really mean independent, having no bias |
| 15 | at all or no background or experience. Most of |
| 16 | the so-called independent commissions are |
| 17 | bipartisan. So you'll have three or four from |
| 18 | each party, an even number. And sometimes those |
| 19 | eight people would get together and elect |
| 20 | somebody who seems to be very neutral, like a |
| 21 | League of Women Voters type person |
| 22 | I think what most people are talking |
| 23 | about when they say independent is they mean non- |
| 24 | legislative. People that are removed from the |
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2 legislature whose lines they are drawing. Ι didn't take the Mayor Koch pledge. I remember 3 4 exactly what he thought about upstate when he was 5 running to be governor. And I never take pledges unless I see legislation in front of me, because 6 7 it doesn't always turn out. I'll tell you philosophically how I feel, but until there's 8 9 actual legislation, never take the pledge. I think some people might have learned a lesson on 10 11 that.

12 This morning on the way up from Albany--13 we're not planning to put you in Albany by the 14 way, but who knows. It's now occurred to me. 15 But I noticed that the chair of the so-called 16 independent commission in Arizona was impeached 17 by the Arizona State Senate at the request of the 18 governor.

19 There's no easy solution to some of 20 this. Some of these abstract, don't go above 1 21 percent variance, well that's nice unless you're 22 the small town that's on the wrong side of the 23 county line. The argument that you just gave on 24 having somebody from, perhaps, a different

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2 culture within New York having a long learning 3 curve to really get to know people in the North 4 Country, you know that's what happens when you 5 draw lines without putting the human element in 6 there. Human decisions have to be made.

7 I've listened to some so-called good government groups, bear in mind that's a self-8 9 designated title, say you know you could do it in an afternoon with this software. 10 No, you 11 couldn't do it in an afternoon. It's a very 12 long, tedious process. Put this town in, that 13 doesn't work. Put another town in. Substitute 14 it. It takes a lot of time. And it helps if you 15 understand whether your community is rural, 16 whether there's commuting patterns, whether in 17 fact families are up and down a state highway. So even though it's a long thin area, there's a 18 19 community of interest.

If you want to gerrymander, put boxes on the map. The fact that there's a mountain selecting people and the two valleys don't know one another, the people who are looking at it will say oh that's great, there's lots of

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 straight lines. It doesn't always work out that
 way.

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4 And as far as this job here, yeah, 5 people are cynical. They're cynical all the The rightness and the wrongness, you 6 time. 7 mentioned Mr. Mannix that the governor has threatened to veto it. Do you think it's a good 8 9 thing when a chief executive, whether they're a 10 county legislator or a mayor or a town supervisor 11 or a governor says that he's going to veto a 12 piece of legislation before he's read it? Where does that lead to in our democracy? Do we start 13 14 looking at who the prime sponsor is? Do we start 15 saying: well you put it through the Agriculture 16 Committee, it should have gone through Consumer 17 Affairs.

We have a separation of powers. The job of the governor is to look at whatever the result is, get the best advice that he or she can get and then decide whether to veto it. To say you're going to veto it because of who as opposed to because of how and as opposed to what the end result is, we're going to try to do the best job

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| 2 | that we can. |
| 3 | MR. MANNIX: Isn't the objective of the |
| | |
| 4 | governor when he takes that position to tell you |
| 5 | that he really believes you need to put something |
| 6 | together that will have the support of a super |
| 7 | majority without that, you know we're in the |
| 8 | problem we're in and then the next election the |
| 9 | next group wants to begin to work to change |
| 10 | things. |
| 11 | ASSEMBLY MEMBER MCENENY: Well, we have |
| 12 | a structure, it's the New York State |
| 13 | Constitution. I get along reasonably with my co- |
| 14 | chair Mike Nozzolio. I've known him for 20 |
| 15 | years. I don't like the fact that he gets to |
| 16 | approve whether somebody gets to be a state |
| 17 | commissioner or whether an empty judgeship gets |
| 18 | filled. But you know what, that's a Senate |
| 19 | privilege. It's not an Assembly privilege. |
| 20 | That's the rules we play with. |
| 21 | It is a legislative obligation to draw |
| 22 | these lines. Now, the governor doesn't approve |
| 23 | of that. And in the end, an independent |
| 24 | commission will only be advisory, because we are |
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Page 72 \square emographic Research and Reapportionment, 11-2-2011 1 2 going to have that vote. It's the world that we live. It's what we knew when we ran for these 3 4 offices, including the governor's office. I just 5 think words of caution from a governor, if you do this, if you do that, if you for no reason vary 6 7 the numbers too much, I'm going to have to consider vetoing it. That's negotiation. That's 8 9 diplomacy. That's courtesy and that's respect. But to say I don't really care what you 10 11 do, I don't care how good it is, I'm going to 12 veto it because you did it. I don't think that's 13 good government. I'm sorry to take off on you on 14 that. But I'd rather see lots of warnings and 15 cautions rather than "I'm not even going to read 16 it." I don't think that's good government. Ι 17 think it sets a bad precedent. SENATOR NOZZOLIO: Any other questions, 18 19 members of the panel? Assemblyman Oaks. 20 ASSEMBLY MEMBER OAKS: Just a guick comment along with that. I serve as one of the 21 2.2 minority representatives on this task force. So 23 I've been listening, you know and going through 24 this process. The final result, I don't know if

Page 73 \square emographic Research and Reapportionment, 11-2-2011 1 2 I'm going to support it. You know, it is 3 dependent on how it comes out. I think certainly 4 the governor, you brought up the governor. Ι 5 have problems with the governor's bill. I have a 6 bill that makes changes to the governor's bill 7 that I think would make it fairer and whatever. 8 However, I think the governor's 9 provided, with all respect to Assemblyman's comments, I think he's provided--his voice has 10 11 helped to focus, hopefully, this group. Some outside groups who've called for certain things 12 13 hopefully do so that the plans that you see and 14 that I'm going to see and that we're going to 15 have a chance to vote on will hopefully take that 16 into account. 17 And the governor then will be able to look at that and make a determination based on is 18 19 it more fair, you know and it's not going to be 20 perfect. As you said, there's going to be 21 groups. And maybe in a world that was answering

fashion would be best. But hopefully we're going to see at the end of this process something that

to those, you know, groups, doing it in that

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Page 74 \square emographic Research and Reapportionment, 11-2-2011 1 2 is the most open, the most fair plan and not as 3 extreme maybe as some have been in past redistricting processes. But I think your 4 5 comments are appreciated as well as everyone's 6 today. 7 SENATOR NOZZOLIO: Thank you both very, 8 very much. 9 MR. LEE: Thank you. 10 MR. MANNIX: Thank you. 11 SENATOR NOZZOLIO: Ron Jackson. 12 MR. RON JACKSON, ESSEX COUNTY REPUBLICAN Good morning, my name is Ron Jackson from 13 CHAIR: 14 Essex, New York. Like Dom Lee, except I'm from 15 Essex County. I'm the Republican County Chair in 16 Essex County. Previously I was supervisor for 17 eight years and on the county board supervisors, 18 as my background. 19 I appreciate the opportunity to testify 20 here today. 21 SENATOR NOZZOLIO: Excuse me, Mr. 22 Jackson. Pardon me. 23 MR. JACKSON: Yeah. 24 SENATOR NOZZOLIO: Are there any other **Ubiqus/Nation-Wide Reporting & Convention Coverage** 22 Cortlandt Street – Suite 802, New York, NY 10007 Phone: 212-227-7440 * 800-221-7242 * Fax: 212-227-7524

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| 2 | Essex County political chairmen that are in the |
| 3 | room? |
| 4 | MR. JACKSON: No, she's not here today. |
| 5 | SENATOR NOZZOLIO: I want to make sure |
| 6 | that we have fair and balanced and equal |
| 7 | opportunities. |
| 8 | MR. JACKSON: I appreciate that. |
| 9 | SENATOR NOZZOLIO: Thank you. I |
| 10 | apologize for the interruption. |
| 11 | MR. JACKSON: But she's not here today. |
| 12 | ASSEMBLY MEMBER MCENENY: And what town |
| 13 | did you represent when you were |
| 14 | MR. JACKSON: [interposing] The town of |
| 15 | Essex. |
| 16 | ASSEMBLY MEMBER MCENENY: The town of |
| 17 | Essex. Thank you. |
| 18 | MR. JACKSON: The main reason I'm here |
| 19 | is to urge what several other people have is that |
| 20 | the North Country remain as a group. |
| 21 | Historically, we've always been one, since World |
| 22 | War II. Franklin, Jefferson, St. Lawrence and |
| 23 | Lewis County have been in the same. And for |
| 24 | almost 50 years, Clinton and at least part of |
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Page 76 \square emographic Research and Reapportionment, 11-2-2011 1 2 Essex have been in that same. And for good 3 reason. 4 I'm going to get away a little bit from 5 what I have submitted. If you look at the 23rd District and with a little bit of imagination, it 6 7 follows the Canadian border and the counties that are near that. The only other county that's on 8 9 the border, other than in the 23rd is Erie County out by Buffalo. 10 11 Being on the border, there's issues that 12 are completely different from Albany, Syracuse or 13 Utica. They don't have the border issues, which 14 are very, very important to us up here. Being on 15 the border is good and bad. Certainly the international trade is a 16 17 good thing for us up here. The companies that have both U.S. and Canadian divisions are of 18 19 tremendous importance to us up here. There are a 20 lot of people that work for companies that are 21 Canadian-based but they also have U.S. parts to 2.2 Canadian, the culture up there is something it. 23 that those of us partake of whenever we have the 24 opportunity. It's a major city an hour away.

 \square emographic Research and Reapportionment, 11-2-2011 1 2 That's not something that is so common in other places, a foreign country with a major city that 3 4 close to us. 5 The bad side, of course, is the border security issues, the Homeland Security, the 6 7 smuggling of cigarettes, liquor, illegal immigrants. It's a very important issue to 8 9 everybody in the North Country because we live I'm part of the hazmat team. 10 There's all that. 11 kinds of stuff that come across the border and 12 down the interstate and down the railroads that 13 we may have to respond to at some time, and 14 certainly as a potential terrorist group. 15 So I think the important thing is the commonality of it, both the border and the ruralness of it, the farming which is hay, dairy, maple syrup, apples. The whole North Country

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16 17 18 19 here has a very similar economy. And it's very 20 important, we are rural, we are tourist, we are 21 different than the capitol, the central New York, 2.2 the Mohawk. Those are completely different districts that border us, but their thoughts are 23 24 different, their way of life is different, their

Page 78 \square emographic Research and Reapportionment, 11-2-2011 1 2 interests are different. If you look at the 23rd and use a little 3 4 imagination, the way it's shaped right now kind 5 of looks like an elephant. You've got a leg coming down Clinton and Essex. You've got 6 7 Franklin here and St. Lawrence. You come down another leg and the trunk kind of goes out to 8 9 Oswego. If you want to balance it and get the 10 11 53,000 we need, if you add in parts of Fulton and 12 maybe the rest of Essex and take that belly out 13 of the elephant and add that part of Herkimer 14 County into it, I think you'd come up with the 15 53,000 and have a rural block and a 16 representative that truly is concerned with the 17 border, the farming, the tourism areas that you would not have if you divide us up and put us 18 19 into three different districts. 20 Combining us with the capitol, the 21 Mohawk and the central New York, we would lose 2.2 that representation because the congressman would 23 naturally be more concerned with the larger group 24 of people. I don't think we would have the

Page 79 \square emographic Research and Reapportionment, 11-2-2011 1 2 spokesman that we have now. Be he Republican in the past or Democrat now, they've always spoken 3 loudly for the border issues, the farming issues 4 5 and the tourist issues. And we would lose that if we were broken up and put into other 6 7 districts. I'm going to go a little bit against 8 9 what other people have said. I don't want a computer deciding my congressman. 10 I want the 11 human element in. I want the fact that we are a 12 region taken into account. 13 People talk about a nonpartisan 14 commission. Where's that coming from? Somebody 15 has to appoint that. If it's the Legislature 16 appointing it, certainly there's going to be 17 influence on that. If it's a government appointment, there's going to be his influence on 18 19 I don't think you can have such a thing as a it. 20 nonpartisan committee. It's human nature that 21 whoever is appointing it is going to appoint 2.2 people that reflect their interest. So I think what we have with both the 23 24 Senate and the Assembly members here, I think is

Page 80 \square emographic Research and Reapportionment, 11-2-2011 1 2 a good thing. Is it perfect? No. There is no 3 perfection in this world. But I support what 4 you're doing. I probably won't be totally happy with the results. The devil is in the details. 5 I know there's a lot of laws that have to be 6 7 followed. I'm certainly not going to insult your 8 9 intelligence by saying you don't know the laws. You do know the laws and you'll apply them the 10 11 best you can. But please don't take the human 12 element out of it. Please leave the region 13 intact as it is. It's very important for us. 14 Redistricting is important everywhere, but up 15 here in the North Country it's more important 16 than a lot of other areas because we are so 17 I just hope that we aren't sacrificed in unique. the interest of just an expedient mathematical 18 19 equation. Please put the human element into it 20 and recognize the uniqueness that is the North 21 Country. Thank you very much. 2.2 ASSEMBLY MEMBER MCENENY: Thank you very 23 much.

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SENATOR NOZZOLIO: Thank you, Mr.

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| 2 | Jackson. Any questions for Mr. Jackson, members |
| 3 | of the panel? Hearing none, thank you very much |
| 4 | for coming. |
| 5 | MR. JACKSON: Thank you. |
| 6 | SENATOR NOZZOLIO: Jim Langley? Jim |
| 7 | Langley? Jim Gallagher? Jim Gallagher? |
| 8 | MR. JIM GALLAGHER: I have a booming |
| 9 | voice, so be careful. Good morning, gentlemen. |
| 10 | SENATOR NOZZOLIO: Good morning. |
| 11 | ASSEMBLY MEMBER MCENENY: Good morning. |
| 12 | MR. GALLAGHER: Before I make my |
| 13 | comments, I'm going to reply to many of the well- |
| 14 | spoken comments that have been made, specifically |
| 15 | the one that seems the biggest is whether an |
| 16 | independent commission should be formed or not. |
| 17 | With all due respect and probably more |
| 18 | in common with your feeling of those who are |
| 19 | calling for a common commission is my opinion, |
| 20 | and I think you expressed it well, it's not going |
| 21 | to matter whether it's independent or it's part |
| 22 | of the legislature. There's going to be |
| 23 | influence. If it's independent, then the |
| 24 | influence is simply just going to be filtered |

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| 2 | through anyway. |
| 3 | Instead of saying that our legislators |
| 4 | can't do the job, I think it's better to call the |
| 5 | legislature responsible to do the job. And I |
| 6 | would agree with your frustration. I am open to |
| 7 | listening to the dialogue because I think we are |
| 8 | more in common than we are different. But again, |
| 9 | I think it's more important for these gentlemen |
| 10 | and their colleagues, and this ladyI'm sorry, I |
| 11 | didn't see you earlier sitting there. |
| 12 | MS. DEBRA LEVINE, CO-EXECUTIVE DIRECTOR, |
| 13 | NEW YORK STATE LEGISLATIVE TASK FORCE ON |
| 14 | DEMOGRAPHIC RESEARCH AND REAPPORTIONMENT: Thank |
| 15 | you. |
| 16 | MR. GALLAGHER: To do their jobs the way |
| 17 | our constitution, both federal and state have |
| 18 | been called to do as opposed to saying they can't |
| 19 | do their job and we're just going to do it |
| 20 | differently. |
| 21 | I want to say that while I may not agree |
| 22 | on local politics, the way things are done within |
| 23 | the Republican Party, I want to thank both, and |
| 24 | agree with Mr. Lee and Mr. Jackson. I thought |
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| | |
| 2 | they were extremely eloquent concerning the |
| 3 | congressional district. |
| 4 | I do want to make that Mr. Lee was |
| 5 | saying, when he referred to an international |
| 6 | border, that that was referring to Canada and not |
| 7 | Vermont, though we may feel differently. And |
| 8 | that Mr. Jackson probably did not infer that the |
| 9 | shape of the district being an elephant was in |
| 10 | any way a political statement. |
| 11 | SENATOR NOZZOLIO: A comment on that |
| 12 | that I don't think he'll mind. My co-chair |
| 13 | quipped that maybe it should look more like a |
| 14 | donkey. So we're truly all things partisan and |
| 15 | bipartisan. |
| 16 | MR. GALLAGHER: Yes. Let me transition |
| 17 | a bit and say while I do enjoy self-deprecating |
| 18 | humor and laughter, it's a part of working |
| 19 | together, I believe, is having a good sense of |
| 20 | humor. |
| 21 | I want to honestly say I wish I was not |
| 22 | here today and that my comments can be construed |
| 23 | as being demeaning possibly and putting you down. |
| 24 | And in fact, in truth, someone calls me on it in |
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2 a conversation, I may have to admit some truth to 3 that. You may hear a bit of anger. I have to 4 admit there may be some truth in that. But what 5 I want you to know is that I do not know, and for the record, any of you as individuals. You 6 7 certainly may be the exception to the rule, any one or all of you. So my comments are referred 8 9 towards government in general and not specifically slanderous to any individual. 10 11 Please understand that I'm very passionate about 12 this state.

13 While I was born in Manhattan, I do not 14 remember that day. And not long, by the age of 15 4, I moved down south and I became a southerner. 16 I come from a southern family and that is deeply 17 entrenched. And unless you have a known a southerner, a true southerner, and lived down 18 19 there for a while, I'm not sure you can guite 20 understand how deep those roots go. They still 21 refer to people above the Mason Dixon line as 2.2 "those people."

But like may southerners, I joined themilitary and wound up being stationed here in

 \square emographic Research and Reapportionment, 11-2-2011 1 2 Plattsburgh. I want to tell you that was no accident. While I was stationed in what was then 3 4 West Germany, every person who I asked about 5 where I should consider putting on my dream list of where to be stationed said Plattsburgh that 6 7 had ever been stationed here. No, most of them did not hunt and fish. They said it was the 8 9 community. On September 12, 2001, my family did 10 11 what we had planned to do for several months, and 12 that is to go see my mother down in Florida. It 13 was quite a drive. As I went down that 14 interstate, I saw these signs that said: roads to 15 NYC closed. Remember what I said about where I 16 came from and who I identified myself: an 17 American first, southerner always. And in my 18 mind I said those--pardon my language--SOBs did 19 that to my state. What a revelation that was to 20 me. 21 I realized, having gone to school, 2.2 gotten out of the Air Force and gone to school in

New York, married a New Yorker, adopted five children in New York that this southerner had

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| 1 | Demographic Research and Reapportionment, 11-2-2011 |
| 2 | become a New Yorker. So I care deeply about what |
| 3 | happens in New York. And I do not want to be |
| 4 | here and I do not want to say what I feel |
| 5 | compelled needs to be said. |
| 6 | I apologize for my dress. I assure you |
| 7 | I do have a coat and tie. It is no disrespect to |
| 8 | you. But as a stay at home father of four |
| 9 | teenagers: 14, 14, 17 and 18, I have a long list |
| 10 | of things to do today, not the least of which is |
| 11 | to finish that So I've got to get to work |
| 12 | and I've got to get that done. But at the same |
| 13 | time I have a responsibility, not just as a |
| 14 | husband and a father but as a New Yorker to say |
| 15 | what I have to say today. |
| 16 | Again, I want to make sure that you do |
| 17 | not take these as rude statements or direct |
| 18 | statements because I do love New York. |
| 19 | My three points today are that many of |
| 20 | those of us who do not hold a specific |
| 21 | responsibility or elected office, just |
| 22 | constituents, do not trust New York State |
| 23 | government. Period, end of sentence. |
| 24 | Why? For the very reason we're here. |
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2 Why are we here? Because so many people have voted with their feet, they have left what used 3 4 to be called the Empire State. It doesn't matter 5 what the votes are, it doesn't matter whether or not you redraw district lines according to what 6 7 serves either you personally or the folks in It doesn't matter whether it works for general. 8 9 It doesn't matter if you get the votes you vou. need by drawing lines. People have already voted 10 11 with their feet to leave New York and that is 12 tragic.

We have not lost population because New York has become an effective government. We have not lost our population because New York is business friendly. We have lost New York because of the dysfunction called Albany.

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So point two would be, unfortunately, this is a waste of time. We have, in a sense, in a sense, seen you before here today, as I believe I recognize some people here will remember and were on a presentation board before a board like you that came here, back in the 1990s. It was called the Brac Commission and it was making

Page 88 \square emographic Research and Reapportionment, 11-2-2011 1 2 decisions on what airbases to close or to keep open. And another airbase, further south, large 3 4 city, lots of congressional and political 5 connections didn't like that they were on the And so their response was to say well what 6 list. 7 about Plattsburgh? So Plattsburgh got put on the list. 8

9 Interestingly enough, that airbase did close, and obviously so did Plattsburgh, and the 10 11 chairman of that commission happened to be from 12 New Jersey with a third airbase that did stay 13 That required millions and millions of open. 14 dollars of renovations of taxiways and ramps. 15 And I served for four years an air traffic controller here, sir and I will tell you that 16 17 this was a great facility. I'm sure Mr. Lee will be able to affirm that this was an outstanding 18 19 facility to fly in and fly out. Not because of 20 beautiful mountains, it just worked really well 21 And a lesser facility was kept open due to here. 2.2 politics, by an independent commission no less. 23 I will also say that as I watched what 24 happened this year, both in the Senate and

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especially to do with the legislation that passed on the gay rights and gay marriage, and no matter how you feel on that subject that's fine, that's not what I'm talking about. As a New Yorker who loves this state, it appalled me as to how that process worked out. It appalled me.

> So, there is a lack of trust in New York State government. There is a perception among many constituents that this is a waste of time.

Finally, you're late. It's November 2011. As an Army drill instructor once said to a recruit, "son, a chipmunk with a brain tumor could have figured that out." A chipmunk with a brain tumor could have figured out New York State was going to lose representation a long time ago, even before the census was done.

And again, you individuals may not personally be responsible for this. I understand that. But we have to deal with the constituents with the whole, we don't deal with the individuals.

23 So you're late. When it comes to a 24 congressional district, we're a year away. It

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2 takes a lot of time and a lot of money, 3 especially if you don't have your own, to be able 4 to put together a congressional campaign. How is 5 someone who is not connected but may be the greatest representative our nation has ever known 6 7 supposed to be able to do that when they're given 8 less than a year to prepare. You're late. And 9 there's going to be a second round?

This morning, the best news I heard on 10 11 the radio was that New York Yankees renewed Brian 12 Cashman's contract for another three years. In 13 12 years, New York Yankees have made the playoffs 14 of 11, an American League championship in 6 and 15 appeared in four World Series. I'd say that he 16 did a pretty good job, whether you like him or 17 He's a winner. not.

For those of you not familiar, and I'll show my age, the Pittsburgh Pirates were once a great team, with names like Stargell and Clemente and they won a World Series and everybody knew them as the "We are Family" and you didn't have to be a baseball fan to have fun to go watch the Pittsburgh Pirates. They packed that stadium.

Page 91 \square emographic Research and Reapportionment, 11-2-2011 1 2 They sang that song. And today they are known as perennial losers. Both of those teams are known 3 4 by the results of what they did. 5 Pittsburgh Pirates coach, GM, owner can come out and say whatever he wants to about the 6 7 reasons why the Pirates aren't winning. The bottom line is the Pirates aren't winning, not 8 9 even close. And I would say unfortunately the same is true for New York State government. It's 10 11 not working and the people are leaving. 12 Again, I apologize if any of this is 13 taken too personally. It is not intended that 14 I wish I wasn't here. I wish all I had to way. 15 do was be a dad, a husband, a little league coach 16 and could go on my merry way building a chicken 17 coup, but I don't think I can. Thank you. 18 SENATOR NOZZOLIO: Thank you very much. 19 Any questions, members of the panel? Hearing 20 none, thank you. 21 ASSEMBLY MEMBER MCENENY: Thank you very 2.2 much. 23 SENATOR NOZZOLIO: Asking to be the last 24 speaker, in her very polite way, is Assemblywoman

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| 2 | Janet Duprey. But before, I should ask, |
| 3 | Assemblywoman, does anyone else wish to speak? |
| 4 | Hearing none, thank you very much, Assemblywoman. |
| 5 | ASSEMBLY MEMBER JANET DUPREY, 114th |
| 6 | ASSEMBLY DISTRICT: Excuse me. Thank you. As my |
| 7 | colleague Ken Blankenbush thanked you in his |
| 8 | beginning statement for being here, I asked to |
| 9 | wrap up so I can echo that thanks. I certainly |
| 10 | am pleased that all of you are in our beautiful |
| 11 | North Country. |
| 12 | We are unique. You've heard that terms |
| 13 | several times this morning. We believe it. We |
| 14 | live it. We work it. |
| 15 | I also want to bring regrets from |
| 16 | another of our colleagues, Teresa Sayward, who |
| 17 | would like to have been here this morning but is |
| 18 | at a meeting in Albany at DEC with some of her |
| 19 | local communities. Because although we are |
| 20 | interested in redistricting, our work with our |
| 21 | constituents always has and always will take |
| 22 | priority. I'm sure you understand that the |
| 23 | Assemblywoman is in the right place today. |
| 24 | As population shifts go, I think the |

Page 93 \square emographic Research and Reapportionment, 11-2-2011 1 2 North Country has held its own. Of course, with the exception of our concerns about the 23rd 3 Congressional District and a lot of those 4 5 statistics are out of New York State's control and reflect the national trend. б 7 We have sprawling districts in the North Country. We take upstate to a whole new term up 8 9 Teresa Sayward and I together have two here. districts that represent the size of the state of 10 11 Vermont. If we add in our colleague Ken 12 Blankenbush, we're going to have to figure out a 13 couple more states. 14 However, we feel that we represent our districts well. And I will echo what has been 15 16 said by so many before me, the human element, 17 keeping our districts whole, having respect for 18 the communities and the people we represent is 19 critical. 20 I'm glad you added a 14th hearing. Ι 21 appreciate the amount of time and the miles of 2.2 travel that each of the members of this task 23 force have put in over the last few months. I 24 understand your job isn't done and the hard work

Page 94 \square emographic Research and Reapportionment, 11-2-2011 1 2 you're going to have in producing maps. I look forward to seeing the results of your efforts. 3 4 I also understand that prisons don't 5 count as part of your duties and your responsibilities because of the law that passed. 6 7 However, as someone who represents six facilities and several thousand people who work there, I'd 8 9 be remiss if I didn't state on the record that the late Senator Ronald B. Stafford recognized 10 11 the good jobs and financial benefits that the 12 prisons would bring to the North Country. Other areas didn't want prisons. They took a "not in 13 14 my backyard" to a whole level and we took the 15 opportunity to create an industry around them. 16 Since the beginning of the census, the 17 snapshot in time has been where people lay their heads at night. And these prisoners lay their 18 19 heads here in the North Country. Our communities 20 do provide a great deal of volunteer services to 21 I know at the last fire at Clinton the prisons.

Correctional Facility in Dannemora, more than a dozen volunteer fire departments responded to a very critical situation.

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2 I will wrap up quickly. You've had a 3 long morning. I know a lot of you have a long 4 way to travel. Again, to state I think when we 5 talk about the North Country, unique is probably the best statement we can use. We're proud of 6 7 We echo, again, the needs of our our area. communities to stay together, the recognition of 8 9 our rural nature. I thank you each and every one of you 10 11 sincerely for your attendance here and ask that 12 you, again, listen to our--you have listened to 13

our considerations and that you understand our concerns. Thank you.

15ASSEMBLY MEMBER MCENENY: Thank you.16SENATOR NOZZOLIO: Thank you,

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Assemblywoman. Any other questions? Thank you, Assemblyman Oaks for suggesting this hearing. That concludes the testimony of those who wished to testify and those who have signed up at the desk.

22 Without further ado, I just wanted to 23 say that this concludes our 14th hearing. We've 24 had well over 360 speakers, well over 50 hours of

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| 2 | testimony being taken, and this is only halftime |
| 3 | in terms of the first half of this process. We |
| 4 | thank you very much for your participation. At |
| 5 | the conclusion of this hearing, there will be a |
| б | brief meeting of the task force. Assemblyman |
| 7 | McEneny? |
| 8 | ASSEMBLY MEMBER MCENENY: No, I think |
| 9 | it's been a good turnout from the North Country |
| 10 | and I think we have a very good indication of |
| 11 | what your thoughts are, particularly in the case |
| 12 | of the congressional district and that will be |
| 13 | taken into consideration. Thank you very much |
| 14 | for advising us. |
| 15 | SENATOR NOZZOLIO: Thank you all very |
| 16 | much. |
| 17 | [Music] |
| 18 | (The public hearing concluded.) |
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CERTIFICATE

I, Donna Hintze, do hereby certify that the foregoing typewritten transcription, consisting of pages number 1 to 97, inclusive, is a true record prepared by me and completed from materials provided to me.

Donna Hintze, Transcriptionist

_November 30, 2011_____ Date